Geographical Names – Draft Applicant Guidebook, V.2 Input from ccNSO

We have read with interest the changes that have been made in Module 2, Evaluation Procedures, with regard to geographical names (pages 2-10-2-12).

We recognize the enormous amount of work that ICANN staff has accomplished. There has been made significant progress since Version 1, but we still do not see our main concerns reflected in the changes of this second draft.

We would therefore like to use this opportunity to reiterate our main comments and reflect on the underlying principles.

We greatly appreciate that the comment by the ccNSO WG on Geographical names has been taken into consideration, and that instead of the official language of the country and the 6 UN languages, all languages are now included. This is a significant improvement that removes the element of discrimination of other languages than the UN languages.

We still don't see that the principle set forward by ccNSO council in Los Angeles, 31st October 2007 and repeated in our proposal of 15th December 2008 to the Version 1 has been taken into account. This principle states that **all country names and territory names are ccTLDs – not gTLDs.**

We take the opportunity to restate the underlying principles:

Principle on meaningful representation of the name of a territory listed on the ISO 3166-1 in a non ASCII script

- No name of a territory listed on the ISO 3166-1 or a meaningful abbreviation of it, whether represented in a non ASCII script or in any recognised language represented in that script, shall be available as a gTLD. This principle should be revisited once the IDN ccPDP recommendation, if any, is adopted by the Board.

Principle on meaningful representation of the name of a territory listed on the ISO 3166-1 in ASCII script

- No name of a territory listed on the ISO 3166-1 or a meaningful abbreviation of it, whether represented in ASCII script or in any recognised language, shall be available as a gTLD. This principle should be revisited once the IDN ccPDP recommendation, if any, is adopted by the Board.

The dividing line between gTLDs and ccTLDs will be blurred and sooner or later disappear if ICANN allows any string that is a meaningful representation of a <u>country or</u> <u>territory</u> name listed in the ISO 3166-1 standard, in any language and any script as a gTLD.

It is of utmost importance to keep the distinction between gTLDs and ccTLDs. As stated in the comment by ccNSO WG on Geographic Names endorsed by ccNSO Council, this distinction has traditionally been a matter of <u>which community</u> the TLD serves and <u>where</u> it derives its policies and authority from, not <u>what kind</u> of policy the TLD has.

The ccTLDs serve the <u>local</u> internet communities (including the local government) in the different countries or territories, as defined in ISO 3166-1. They therefore derive their policies from the local community and the GAC ccTLD delegation principles, especially the principle of subsidiarity, apply to them. There might be similar considerations for local or regional names, but these are not addressed in this paper.

The gTLDs are generic, or serve a specific category of users non-identical to the community of a 3166-1 country or territory. They currently derive their policies from that community through ICANN processes, including the accreditation of registrars etc. The principle of subsidiarity does not apply to them.

Under the subsidiarity principle it is fully possible to make a ccTLD a commercial ccTLD. The difference is that it is the national community that decides this, not ICANN. It will still derive its policies and authority from the local community.

We believe that it is important to keep the distinction between where the TLD derives its policy. If we don't do that, the distinction will be gradually blurred and disappear after a while.

Draft Applicant Guidebook, Version 2	Suggested Amendments Highlight Indicates proposed changes
2.1.1.4 Geographical Names	2.1.1.4 Geographical Names
ICANN will review all applied-for gTLD	ICANN will review all applied for gTLD
strings to ensure that appropriate	strings to ensure that appropriate
consideration is given to the interests of	consideration is given to the interests of
governments or public authorities in	governments or public authorities in
country or territory names, as well as	country or territory names, as well as
certain other types of place names. The	certain other types of place names. The
requirements and procedure ICANN will	requirements and procedure ICANN will
follow is described in the following	follow is described in the following
paragraphs.	paragraphs.
2.1.1.4.1 Categories of Strings Considered	2.1.1.4.1 Categories of Strings Considered
Geographical Names	Geographical Names
The following types of applications are	There are two different types of
considered geographical names and	Geographical names: 1. strings that are
must be accompanied by	meaningful representations of country or
documentation of support or non-	territory names and 2, those that
objection from the relevant	represent a sub-national entity, capital
government(s) or public authority(ies):	city, city, or region.

Therefore, we suggest the following formulation for 2.1.1.4:

	l
 An application for any string that is a meaningful representation of a country or territory name listed in the ISO 3166-1 standard (see http://www.iso.org/iso/country_codes/iso _3166_databases.htm), as updated from time to time. A meaningful representation includes a representation of the country or territory name in any language. A string is deemed a meaningful representation of a country or territory name if it is: o The name of the country or territory; or o A part of the name of the country or territory; or o A short-form designation for the name of the country or territory; or o fully and the country or territory or territory that is recognizable and denotes the country or territory. 	 Any string that is a meaningful representation of a country or territory name listed in the ISO 3166-1, see http://www.iso.org/iso/country codes/iso 3166 databases.htm), as updated from time to time, in any language and any script is considered a ccTLD and will be referred to the relevant ccTLD process. A string is deemed a meaningful representation of a country or territory name if it is: The name of the country or territory; or o A part of the name of the country or territory; or o A short-form designation for the name of the country or territory that is recognizable and denotes the country or territory or A common abbreviation or commonly used name with the intention of using the string as a representation of the country.
 An application for any string that is an exact match of a sub-national place name, such as a county, province, or state, listed in the ISO 3166-2 standard5, as updated from time to time. An application for any string that is a representation, in any language, of the capital city name of any country or territory listed in the ISO 3166-1 standard. 	 2. The strings listed below are considered geographical names that may be applied for as a gTLD. Applications for these strings should be accompanied by documentation of support or non-objection from the relevant government(s) or public authority(ies): An application for any string that is an exact match of a sub-national name, such as a county, province or state, listed in the ISO 3166-2 standard, as updated from time to time. An application for any string that is a representation, in any language or any script, of the name of the capital city of any country or territory listed in the ISO 3166-1 standard, where the applicant intends to use the gTLD for purposes associated with the capital city name.

• An application for a city name, where the applicant declares that it intends to use the gTLD for purposes associated with the city name.	 An application for a city name, where the applicant intends to use the gTLD for purposes associated with the city name.
• An application for a string which	o An application for any string which
represents a continent or UN region	represents a continent or UN region
appearing on the "Composition of macro	appearing on the "Composition of macro
geographical (continental) regions,	geographical (continental) regions,
geographical sub-regions, and selected	geographical sub-regions, and selected
economic and other groupings" list at	economic and other groupings" list at
http://unstats.un.org/unsd/methods/m49/	http://unstats.un.org/unsd/methods/m49/
m49regin.htm.	m49regin,htm
In the case of an application for a string	In the case of an application for a string
which represents a continent or UN	which represents a continent or UN
region, documentation of support, or non-	region, documentation of support, or non-
objection, will be required from a	objection, will be required from a
substantial number of the relevant	substantial number of the relevant
governments and/or public authorities	governments and/or public authorities
associated with the continent or the UN	associated with the continent of the UN
region.	region.
An applied-for gTLD string that falls into	An applied for gTLD string that falls into
any the above categories is considered	any of the above categories is
to represent a geographical name. In the	considered to represent a geographical
event of any doubt, it is in the applicant's	name. In the event of any doubt, it is in
interest to consult with relevant	the applicant's interest to consult with
governments and public	relevant governments and public
authorities and enlist their support or non-	authorities and enlist their support or non-
objection prior to submission of the	objection prior to submission of the
application, in order to preclude possible	application, in order to preclude possible
objections and pre-address any	objections and pre-address any
ambiguities concerning the string and	ambiguities concerning the string and
applicable requirements.	applicable requirements.
It is the applicant's responsibility to:	It is the applicant's responsibility to:
• identify whether its applied-for gTLD	• identify whether its applied-for gTLD
string falls into any of the above	string falls into any of the above
categories; and	categories; and
• determine the relevant government(s)	• determine the relevant government(s)
or public authority(ies); and	or public authority(ies); and
• identify which level of government	• identify which level of government
support is required.	support is required.
The requirement to include	The requirement to include
documentation of support for certain	documentation of support for certain
applications does not preclude or	applications does not preclude or
exempt applications from being the	exempt applications from being the
subject of objections on community	subject of objections on community
grounds (refer to subsection 3.1.1 of	grounds (refer to subsection 3.1.1 of
Module 3), under which applications may	Module 3), under which applications may
be rejected based on objections showing	be rejected based on objections showing
substantial opposition from the	substantial opposition from the