## **Draft Fast Flux Initial Report – Updated following FF Conference Call on 18 September 2008**

Original text	Proposed text	Proposed by	Agreed
Chapter 3 – Backgro	ound – Lines 56 - 219		
1.			
Lines 191-194: The working group conducted preliminary research which developed anecdotal evidence that some high-capacity load-balancing systems may rely on short time-to-live values in the DNS records that resolve their principal domain names (e.g., www.google.com) to IP addresses in order to propagate changes quickly.	The working group conducted research which developed evidence that legitimate high-capacity load-balancing systems, and legitimate "volatile" or rapid-update-dependent services, rely on short time-to-live values in the DNS records that resolve their principal domain names (e.g., www.google.com) to IP addresses in order to propagate changes quickly.	Greg Aaron	Y
2.			
Lines 199-200: More research is needed to better understand legitimate uses [of	Delete sentence	Greg Aaron	Υ

short TTLs] and their prevalence, once a more robust definition of "fast flux" has been developed."	and references.		
3. Line 206: This was	Delete "anecdotally"	Greg	Υ
described		Aaron	
anecdotally as a possible "legitimate	Rationale: It was discussed as a possible legitimate use.		
use".			
Line 208, change	Illicit Uses of Fast Flux.	Christian	Y/N
'Why Fast Flux is a		Curtis	1/14
Problem' to	Rationale: The current heading assumes that the current state of affairs in untenable and requires action by ICANN. Additionally, the preceding section is titled "Legitimate Uses of Fast Flux," so "Illicit Uses of Fast Flux" fits more clearly into the larger organizational structure.		
Chapter 4 – Approac	ch taken by the Working Group – Lines 220 - 238		
3.2			
Insert after line 235	It should be emphasized that statements and contributions made by individual members of the Working Group in the course of this policy development process are made on an individual title and are not necessarily representative for their respective constituency.	WG	Y/N
	<b>Rationale</b> : In contrast with a GNSO Task Force, Working Group members participate as individuals, not as representatives for their constituency. This should be highlighted in this section to ensure that individual contributions are not attributed wrongly to constituencies as a whole. On the contrary, constituency statements which have also been submitted in the course of this PDP are representative of the views of a particular constituency.		
4.			
After line 237, update affiliation of	George Kirikos CBUC Leap of Faith Financial Services Inc Philip Lodico FairWinds Partners	George Kirikos	Υ

WG members	Rodney Joffe RYC Neustar		
	Rationale: Currently data seems to be missing or wrongly allocated to WG members		
5.	, , , , , , , , , , , , , , , , , , ,		
After line 238, add link to statement of interest for all FF WG member	http://gnso.icann.org/issues/fast-flux-hosting/soi-ff-05aug08.shtml	Glen de Saint Géry	Y
6.			
After line 238, add	In addition, ICANN Senior Security Technologist Dave Piscitello actively participated in the working group's discussions	Marika Konings	Y
Chanter 5 – Discuss	ion of Charter Questions – Lines 239 - 465		
7.	lon of official adoptions Lines 200 400		
Replace line 258 ""A Fast Flux network, for the purposes of this working group:	A fast flux attack network, for the purposes of this working group, exhibits the following characteristics:	Dave Piscitello	Y
8.			
Lines 260-261  · Is operated on one or more compromised hosts (i.e., using software	Some but not necessarily all of the network nodes are operated on compromised hosts (i.e., using software that was installed on hosts without notice or consent to the system operator/owner);	David Piscitello	Υ
that was installed on hosts without notice or consent to the system operator/owner); 9.	hosting or hosts they "lease" for the phishing or illegal web sites and use obfuscation/redirection thru proxies operated on compromised sites.		

Suggested addition: Insert after line 274	Additional characteristics that in combination or collectively have been used to distinguish or "fingerprint" a fast flux hosting attack include:  - Multiple IPs per NS spanning multiple ASNs, - frequent NS changes, - in-addrs of IPs lying within consumer broadband allocation blocks, - domain name age, - poor quality WHOIS, - determination that the nginx proxy is running on the addressed machine: nginx is commonly used to hide/proxy illegal web server  The distribution and use of software that is installed on hosts without notice to or consent of the system operator/owner is a critically important characteristic of a fast flux attack network; in particular, it is one among several characteristics that distinguish fast flux attack networks from "production" uses of fast flux techniques in applications such as content distribution networking, high availability and resiliency networking, etc.	Dave Piscitello	Y/N
9.1			
Add additional characteristics to proposal 9	<ul> <li>elements of the attack network run on compromised computers</li> <li>whois records are fraudently created (e.g., using stolen identities or payment methods)</li> </ul>	Dave Piscitello	Y/N
	<b>Rationale:</b> Joe reminds me that one of the characteristics of domains associated with fast flux <b>attack</b> networks is registration information that is incomplete, inaccurate, or fraudulently created.		

	<ul> <li>I would propose that we add this to the list of characteristics I submitted. I also think it's helpful to observe that by adding this, we have 2 characteristics that distinguish attack applications of FF from beneficial applications.</li> <li>Based on the discussion among at least 4 members in this thread, I would hope we could also observe that         <ul> <li>incomplete or inaccurate whois records are problematic because such records can be found among malefactors who run FF networks for attack purposes as well as parties who use FF for beneficial purposes</li> <li>malefactors benefit from registration documentation practices that are not effective in collecting and maintaining accurate and complete registration records, and thus</li> <li>efforts to maintain more accurate and complete registration records from registrants is one of several actions that could reduce domain name misuse and to some extent, also reduce the use of domain names in the fast flux attacks.</li> </ul> </li> <li>This is not saying "change WHOIS" but saying "take measures to improve the quality of data collected, maintained, and published via WHOIS". I think this is within our remit, perhaps Liz or Chuck or Avri could confirm.</li> </ul>		
10.			
Section 5.1, (Note) Lines 286-287 currently read:  note that "fast flux," as defined above, is a technique which is beneficial or harmful only to the extent that it is used to conduct beneficial or	Rationale: The definition above this section begins by stating that a fast flux network is operated on one or more compromised host. I find it difficult to think of no parties who benefits from fast flux other than attackers if we continue to include this characteristic in the definition.  However, I believe that the presence of software that was installed on hosts without notice or consent to the system operator/owner is a critically important characteristic, one among several that distinguishes volatile attack networks from volatile production networks. (my preceding comment enumerates others)	Dave Piscitello	Y

harmful activities.			
11.			
Insert before Line 298 which currently reads "The WG identified the following ways in which fast flux techniques"	Production applications of volatile networks may exhibit some but not all characteristics ascribed to fast flux attack networks. For example, the WG assumes that unauthorized software operated on compromised hosts would not participate in or contribute to the intended and beneficial use of such volatile networks.	Dave Piscitello	Υ
12.	comments and additions from lines 258-274. The same rationale applies.		
Additional text following line 308 Lines	While those sort of networks employ short TTLs, short TTLs in and of themselves are insufficient to characterize a domain name as 'fastflux.'  TTLs become an issue for fastflux-related work primarily because at least one Internet Draft, <a href="ftp://ftp.rfc-editor.org/in-notes/interne">ftp://ftp.rfc-editor.org/in-notes/interne</a> t-drafts/draft-bambenek-doubleflux-01.txt (URL broken due to length) focuses primarily on establishing minimum TTLs as an approach to limiting fastflux. If constraints were to be applied to TTLs in an effort to limit fastflux, this would impact organizations which rely on short TTLs in order to be able to relocate resources as part of the process of mitigating distributed denial of service attacks, would impact organizations moving namservers, and would impact organizations which rely on short TTLs in order to provide a variety of legitimate services, among others."	Joe St Sauver Greg Aaron	Y/N
13.			
Line 323: Organizations that provide channels for free speech, minority advocacies,	Organizations that provide channels for free speech, minority advocates, and so on may use short TTLs and operate fast-flux networks. The group was presented with a case study of a service that uses fast-flux methods to purportedly allow Web users to circumvent Internet content censorship (http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00371.html).	Greg Aaron	Υ

and activities, revolutionary thinking may use short TTLs and operate fast-flux like networks to avoid detection.	Rationale:		
Line 329: Other techniques are used by these groups to avoid discovery, not fast flux, or at least no evidence has been provided to support this.	Some indicated that there is a lack of evidence to actually support this category (free speech / advocacy) as benefitting from fast flux. Techniques other than Fast Flux (such as TOR) are used by these groups to avoid discovery.	Greg Aaron	Y
15.			
Addition immediately following line 345	Some in the working group would point to the way in which fast flux nodes are created as primafacie evidence of fast flux techniques constituting malicious behavior. Recall that fast flux nodes are created by compromising hosts with malicious software installed without the knowledge or consent of the system's operator/owner.  With respect to malicious behaviors enabled by fast flux, one non-subjective definition of 'malicious behavior' would be, 'Activities which are illegal under the laws or regulations of a country having jurisdiction over the activity in question.' For example, in the United States, malicious activities enabled by fastflux might include, among other things:  Cyber intrusions/unauthorized access to computers and networks Phishing (forgery and social engineering attacks meant to induce users to reveal sensitive financial credentials) Carding (trading and misuse of credit card numbers and other financial credentials) Distribution of viruses or other malware	Joe St Sauver	Y/N

15.1	Distribution of child pornography Distribution of narcotics or other scheduled controlled substances without a valid prescription Distribution of knockoff/counterfeit versions of trademarked or copyrighted property such as watches, purses, computer software, movies or music		
Line 360 reads:  Reliable techniques to detect fast flux networks while avoiding false positives	Reliable techniques to detect fast flux networks while maintaining an acceptable rate of false positives  Rationale: I do not believe that setting an accuracy requirement of 100% is appropriate here.	Dave Piscitello	Y/N
16.			
Addition of the following text after line 363	The majority of members of the working group believe that the Mannheim fast flux score formula would provide a robust and mechanically applicable definition of "fast flux" which would minimize false positives, and believe that the use of whitelisting plus manual review can eliminate any remaining potential false positives.  The working group received multiple offers of fast flux-related data from <insert [i'm="" at="" aware="" but="" collection<="" data="" defer="" fastflux="" here="" i'll="" least="" list="" of="" or="" sources="" td="" the="" three,="" to="" two=""><td>Joe St Sauver</td><td>Y/N</td></insert>	Joe St Sauver	Y/N

sources, and [did what with it?], finding [what?]. Those interested in working with that data can apply to obtain access to it by contacting [who?]

While it may not be possible to definitively distinguish the costs of cybercrime associated with fast flux from the costs of cybercrime conducted separate from fast flux, the working group did receive reports on aggregate estimates of cybercrime-related costs, and even if a fraction of 1% of all cybercrime can be tied to fastflux, the costs would be staggering. Moreover, at least in some cases such as the use of fast flux to distribute child pornography, there are substantial non-financial human costs which should also be recognized.

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**Rationale:** the ability to mechanically screen potential fast flux domains is an important element of our ability to scalably and efficiently process complaints about potential fast flux domains.

The availability of a simple, easily computed "flux score" eliminates the need to vett the expertise of a potential complainant since a mechanical test of this sort is objective, replicable and cost free, and doesn't rely on complainant-supplied supporting evidence. A complainant need only supply a candidate domain name, after which ICANN/registrar/registry queries to domain name and routing data (delivered via DNS) would quickly allow the submitted domain name to be screened for fast flux characteristics.

Because a number of working group members expressed concern about potential false positives, I deemed it important to also include a brief discussion of how false positives could be avoided.

Much of the discussion in the draft report focused on how the next step will largely be a data collection and analysis process.

A number of researchers active in the fast flux area have already supplied data to this working group, so it is important to understand what has already been received, what has been done with what has been received, and the conclusions of that analysis. Peer review and replication also strongly argues for making data sets available for re-analysis and verification/validation whenever possible, recognizing that in some cases proprietary rights or other restrictions may

	limit the Working Group's ability to reshare data.  The financial and intangible costs associated with cybercrime are huge (measured in the billions of dollars/year); see the estimates provided in <a href="http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00264.html">http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00264.html</a> and <a href="http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00265.html">http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00265.html</a> Storm, a fast flux-based spam delivery mechanism, has been estimated as spewing one fifth of all spam, as cited at: <a href="http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00266.html">http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00266.html</a> Understanding the magnitude of those costs, and the role that fastflux plays in those illegal activities, underscores the importance of attacking the fast flux problem.		
16.1			
Possible minority position relating to proposal 16  Note, TBC is to be replaced by a minority / majority / or other term depending on the level of support for the proposal.	TBC of Working Group members are of the opinion that applying any mechanical formula will inevitably lead to more and more false positives, and that if the formula's score is applied automatically without human oversight, many innocent bystanders will be negatively affected.  In particular, just as malevolent virus authors ("the bad guys") today purchase anti-virus software to pre-test their creations against the signatures provided by anti-virus vendors, malevolent agents using fast flux techniques can certainly test their networks to see whether their score is at an "acceptable" level. In other words, they'll adapt. Thus, the formula begins to lose its power to discriminate between good and bad over time due to this adaptation. Bad guys are certainly creative and have resources to adapt. The notions of adaptation over time and pretesting aren't confined just to anti-virus systems, but also in the email spam and web-spam worlds, to give further examples. Email providers and search engines are constantly tweaking their algorithms/formulas as spammers adapt to existing ones. A static formula is likely doomed to failure. The TBC of Working Group members wouldn't be surprised to see some of them buying registrars, or even TLD registries, to further their goal of not being shut down.  The second reason that the rate of false positives will change over time is due to the adoption of beneficial fast flux techniques by a growing number of organizations, as leading edge techniques move from "early adopters" into the mainstream. I brought up this issue before in	George Kirikos	Y/N

	relation to Bayes' theorm, at:		
	http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00425.html		
	"The rarer the condition for which we are testing, the greater the percentage of positive tests that will be false positives."		
	As more beneficial fast flux uses occur, the "malevolent" fast flux becomes a rarer condition, and thus the percentage of false positives will increase.		
	If these two factors lead to forced revisions over time to the Mannheim fast flux score, TBC of Working Group members are concerned that it becomes a losing "arms race", just like signature-based anti-virus techniques.		
	There also didn't seem to be data on malevolent fast flux networks that already might exist but that aren't caught by the Mannheim fast flux score (i.e. false negatives), which goes to the same issue of how often this Mannheim fast flux score formula might need to be revised in the future.		
17.			
Lines 365. Question 5.2.	Answering this question should be deferred until there is; a robust technical and process definition of "Fast Flux", there are reliable techniques to detect Fast Flux enhanced networks while avoiding false positives, there is reliable information as to the scope and penetration of Fast Flux networks and, there is reliable information as to the financial and non-financial impact of these networks.	Mike O'Connor	Y/N
18.			
a.			
Lines 365-379 list six of the questions that the working	Who is harmed by fast flux techniques when used in support of attack networks?	Dave Piscitello	Y/N
group was charged with addressing, including 5.2:	1. Individuals whose computers are infected by attackers and subsequently used to host facilities in a fast flux attack network (e.g., nginc proxies, nameservers or web sites). The individual may have his Internet connection blocked. In the extreme, should the computer be		

"Who would benefit from cessation of the practice and who would be harmed?" suspected of hosting illegal material (e.g., child pornography), the computer may be seized by law enforcement agents (LEAs) and the individual may be subjected to a criminal investigation.

- 2. Businesses and organizations whose computers are infected and subsequently to host facilities in a fast flux attack network. These organizations may have Internet connections blocked, which may result in loss of connectivity for all users and customers, as well as the possible loss of connectivity for any Internet services also hosted via the blocked connection (e.g., mail, web, e-merchant or ecommerce sites). Again, in the extreme, should the computer be suspected to host illegal material, the computer may be seized by LEAs and the individual may be subjected to a criminal investigation. If this computer were hosting web and other services for the business/organization, the seizure could also result in an interruption of service, loss of income or "web presence". Registries may suspend name resolution of the organization's domain if ordered by courts or LEAs.
- 3. Individuals who receive phishing emails and are lured to a phishing site hosted on a fast flux attack network may have their identities stolen or suffer financial loss from credit card, securities or bank fraud. They may unwittingly disclose medical or personal information that could be used for blackmail or coercion. They may infect their computers with malicious software that would "enlist" their computers into a bot herd. Individuals who purchase bogus products, especially pharmaceuticals, may be physically harmed from using such products.
- 4. Internet access operators are harmed when their IP address blocks are associated with fast flux attack networks. These operators also bear the burden of switching the unauthorized traffic that fast flux attack networks generate and they may also incur the cost of diverting staff and resources to respond to abuse reports or legal inquiries.
- 5. Registrars may be reputationally harmed when their registration and DNS hosting services are used to facilitate fast flux attack networks that employ "double flux" techniques. Like Internet access providers, they may also incur the cost of diverting staff and resources to monitor abuse, or to respond to abuse reports or legal inquiries.
- 6. Businesses and organizations who are "phished" from bogus web sites hosted on fast flux

attack networks may experience financial or material loss, tarnish to brand, or loss of customer/consumer confidence. They also incur the cost associated with brand abuse monitoring, detection and mitigation.

- 7. Individuals or businesses whose lives or livelihoods are affected by the illegal activities abetted through fast flux attack networks, as are persons who are defrauded of funds or identities, whose products are imitated or brands infringed upon, and persons who are exploited emotionally or physically by the distribution of images or enslavement.
- 8. Registries may incur the cost of diverting staff and resources to monitor abuse or to respond to abuse reports or legal inquiries relating to fast flux attack network activity.

Who benefits from the use of fast flux techniques

- 1. Organizations that operate highly targetable networks (e.g., government and military/tactical networks) strive to adhere to very stringent availability metrics and use short TTLs specifically (and other fast flux techniques as appropriate) to rapidly relocate network resources which may come under attack. Note: Targeting a dotted quad rather than a FQDN is generally preferred by intelligent attackers because this method is more difficult to detect and isolate the attack origin(s).
- 2. Content distribution networks such as Akamai use fast flux techniques for situations where "add, drop, change" of servers are common activities to complement existing servers with additional capacity, to load balance or location-adjust servers to meet performance metrics (latency, for example, can be reduced by making servers available that are fewer hops from the current most active locus of users and by avoiding lower capacity or higher cost international/intercontinental transmission links).
- 3. Organizations that provide channels for free speech, minority advocacies, and activities, revolutionary thinking may use fast flux techniques to avoid detection.
- 4. Criminals, terrorists, and generally, any organization that operates a fast flux attack network

	at public expense, harm or detriment benefit from the use of fast flux techniques.		
	Friendly addition by Christian Curtis:		
	The working group recognizes that future uses of this technology may be developed and that, as a result, it is impossible to list all possible beneficial and harmful uses of this technology. Those using fast flux for criminal purposes have had an incentive to develop uses more quickly than legitimate users in order to stay ahead of security and law enforcement efforts. Because of this and because of the private and academic research efforts focused on criminal uses of fast flux, the working group likely has a clearer picture of the illicit uses of this technology than the legitimate ones. Nevertheless, there are likely both criminal and legitimate uses of this technology that are unknown and unknowable at this time.		
	Rationale: The rationale for including this change is that provides a reasonably complete set of harms and benefits given the working definition of fast flux we include in the report. The harms are an enumeration of harms identified in prior work on fast flux (Honeynext FF paper, SSAC report). The benefits capture the suggested beneficial uses of fast flux techniques that appear to have been acceptable to several members of the FFWG. The proposed text in this section has been revised to match the working definition of fast flux including changes I proposed earlier.		
b. 1			
Lines 365-379 list six of the questions that the working group was charged with addressing, including 5.2:  "Who would benefit from cessation of the practice and who would be	#"Who is harmed by fast flux activities?"  # #1. Individuals whose computers are infected by attackers and subsequently #used to host name servers or web sites for a fast flux phishing attack. The #individual may have his Internet connection blocked. In the extreme, should #the computer be suspected of hosting illegal material, the computer may be #seized by law enforcement agents (LEAs) and the individual may be subjected #to a criminal investigation.	Joe St Sauver	Y/N

#### harmed?"

# Addition to proposed revision in part a.

#### add:

- -- even if their connection doesn't end up completely blocked, users may experience degraded performance (as computer or network resources get consumed by the parasitic miscreant user(s) of their system)
- -- also, even if the ISP doesn't block the infected user, remote ISPs may end up blocking all or some traffic from the user, e.g., as a result of the user's IP being listed on a DNS block list
- -- the user may be (repeatedly) diverted from a normal connection to a walled garden where the only resources they can access are remediation sites or tools
- -- a user's systems may become unstable as a result of malware which was installed to enable fast fluxing (even some \*vendors\* have trouble building patches that are safe for \*all\* version/patch permutations, so it shouldn't be surprising if some malware also causes stability issues)

Some specific examples of how users can be harmed by this, beyond what's already been mentioned, can be seen in things like:

- -- increased operational complexity and loss of Internet transparency as operators implement increasingly draconian measures in an effort to control abuse from potentially compromised users
- -- costs associated with the prophylactic purchase of antivirus products, home firewall "routers" and other security products meant to keep bots and other security threats at bay
- -- clean up costs when prophylactic measures fail (e.g., when a non-technical user needs to hire a technician to help them try to get uninfected)
- -- in the case of users who get dropped by their ISP, or who become so disgusted with their ISP that they leave, the costs associated with moving from one ISP to another, including both direct

	contractual costs (such as potentially overlapping subscription costs, or disconnection and connection fees), as well as indirect costs such as changes in email addresses (with attendent lost or delayed email), time spent learning the ins-and-outs of a new ISP, time spent reconfiguring systems to use the new ISP, etc.		
b.2	#2. Businesses and organizations whose computers are infected may have #Internet connections blocked, which may result in loss of connectivity for #all users as well as the possible loss of connectivity for any Internet #services also hosted via the blocked connection (e.g., mail, web, e-merchant #or ecommerce sites). Again, in the extreme, should the computer be suspected #to host illegal material, the computer may be seized by LEAs and the #individual may be subjected to a criminal investigation. If this computer #were hosting web and other services for the business/organization, the #seizure could also result in an interruption of service, loss of income or #"web presence".	Joe St Sauver	Y/N
	A compromised system in a business environment also immediately raises the dreaded spectre of a breach of personally identifiable information (PII).  If PII was present on the compromised machine, notification may be mandated by statute, which may result in substantial direct costs to affected organization (my understanding is that a dollar a notification is a very conservative floor for notification costs, and obviously some PII incidents involve millions of affected individuals). PII-related worries also drive the substantial costs associated with deployment of whole disk encryption.  Some businesses may also be affected by specific laws relating to their discipline, e.g., here in the States, things like GLBA or HIPAA apply to financial institutions or health care institutions, respectively.		

	Employees may also be subject to non-criminal consequences, including sanctions up to and including dismisal if they are found to be, or are simply *believed to be*, at least partially responsible for their company-supplied system being compromised.		
b.3			
	#3. Individuals who receive phishing emails and are lured to a phishing site #hosted on a bot used by the miscreants/criminals who run the phishing attack #may have their identities stolen or suffer financial loss from credit card, #securities or bank fraud.  add  Those losses may include both direct losses which a financial institution declines to make whole, as well as indirect costs (potentially higher interest rates, reduced credit lines, declined credit applications, etc.)  Identity theft can also touch on national security issues, if stolen identity information is used to illegally cross borders, to illegally remain in country or to work without permission, or to purchase items or services (such as weapons or airline travel) that might not otherwise be	Joe St Sauver	Y/N
b.4	available if a person used their real identity.		
U.T	#They may unwittingly disclose medical or personal #information that could be used for blackmail or coersion.	Joe St Sauver	Y/N
	add  or for discriminatory treatment by employers concerned with potential costs associated with identified (but latent) genetic conditions, for example.		

	Fear that medical record systems are porus may also deter some individuals from even seeking help ("I'd like to find out what's causing my condition, but I'm afraid that if I go in, the whole town will know I have <whatever>")</whatever>		
b.5	#They may infect #their computers with malicious software that would "enlist" their computers #into a bot herd	Joe St Sauver	Y/N
b.6	#Individuals who purchase bogus products, especially #pharmaceuticals, may be physically harmed from using such products.  strike the trailing period and add  and in a variety of ways. For example:  teenagers might have uncontrolled access to narcotics, steroids or other dangerous controlled substances, with potentially tragic consequences, - women attempting to purchase birth control patches online might be sold adhesive bandages with no active ingredient whatsoever instead  cancer patients, rather than receiving efficacious treatment from a licensed physician, might rely on bogus online herbal "cures" that actually do nothing to treat their disease, again, potentially resulting in deaths or serious complications	Joe St Sauver	Y/N

	Illegal generic drugs also undercut the incentive for pharmaceutical firms to invest in new drug research by cutting into their earning stream while their discovery is, or should be protected by patents.		
	Sale of counterfeit products is another example of how fast flux networks can result in users and businesses being harmed. Counterfeit products may undermine the value of carefully nurtured brand names, leave consumers with shoddy or disfunctional products, deny nations legitimate customs revenues associated with the importation of premium brand-name products, or result in unsafe products (for example as a result of counterfeit UL-listed electrical appliances cords).		
b.7			
	#4. Internet access operators	Joe St	Y/N
	Replace	Sauver	
	"Internet access operators"		
	with		
	"Internet service providers"		
	Rationale: "Internet service providers" is the commonly used term for the service being referred to; "Internet access operators" would be an uncommon and potentially confusing usage		
b.8			
	Below	Joe St	Y/N
	#are harmed when their IP address blocks	Sauver	
	add		
	and their domain names		
	Rationale: reputation damage accrues not just to IP addresses but also to		

	domain names.		
b.9			
	Below:	Joe St Sauver	Y/N
	#are associated with bot nets and phishing attacks that are linked to fast flux #activities. These operators also bear the burden of switching the #unauthorized traffic that phishing attacks generate and they may also incur #the cost of diverting staff and resources to respond to abuse reports or #legal inquiries.		
	strike the final period and add:		
	or helping users to get cleaned up, or purchasing antivirus products to hand out to users, or deploying network-based remediation solutions.		
	ISPs are harmed when spammers send spam spamvertising fastflux hosted sites, and the ISP get deluged with that fastflux-enabled spam.		
	ISPs may also experience excess DNS-related traffic as a result of fastflux, resulting in the need for them to deploy additional recursive resolver capacity.		
	ISPs may also be forced to deploy deep packet inspection equipment or other networking equipment to detect and respond to fastflux hosted sites on customer systems. (Because fast flux web sites can be easily hosted on arbitrary ports, port-based blocking solutions won't work to control fastflux hosting, unlike port 25 blocks depoloyed to control direct-to-MX spam).		
b.10			
ı	Below	Joe St Sauver	Y/N
	#5. Registrars are harmed when their registration and DNS hosting services #are used to abet "double flux" attacks. Like Internet access providers, they #may also incur the cost of diverting staff and resources to monitor abuse, #or to respond to abuse reports or legal inquiries.		

	add  Registrars currently see wdprs.internic.net complaints in conjunction with fast flux domain simply because that's the sole complaint mechanism currently available which potentially reaches fastflux domain name abuse.  Antispam activists have thus become very good at carefully scrutinizing spamvertised fastflux domain names for whois problems.  Dealing with those WDPRS reports represents an additional registrar-specific cost.		
	Providing a reporting channel that focusses on the actual issue (a domain has been detected which is engaged in criminal activity) rather than the substitute issue (there's a problem with the domain's whois data), will clarify the problem at hand.		
b.11	After  7. Individuals or businesses whose lives or livelihoods are affected by the #illegal activities abetted through fast flux networks, as are persons who #are defrauded of funds or identities, whose products are imitated or brands #infringed upon, and persons who are exploited emotionally or physically by #the distribution of images or enslavement.  add  Examples of these ills can be seen in things such as child pornography, unauthorized distribution of proprietary software ("warez"), unauthorized distribution of copyrighted music and movies, unauthorized distribution of counterfeit "knock-off" trademarked merchandise, etc.	Joe St Sauver	Y/N
0.12	After	Joe St Sauver	Y/N

	#8. Registries may incur the cost of diverting staff and resources to monitor #abuse or to respond to abuse reports or legal inquiries.		
	add		
	Uptake/legitimate use of some TLDs may also be impacted by fast flux abuse. If the public perceives that sheer use of a domain from a particular TLD may result in negative scoring by anti-spam software such as SpamAssassin, that can be a powerful disincentive hindering the adoption and use of that registry's TLD.		
b.13			
	After	Joe St	Y/N
	#Who benefits from the use of short TTLs?	Sauver	
	add		
	"Short TTLs" per se are NOT synonymous with "fastflux." Short TTLs are only one characteristic associated with fastflux domains.		
b.14			
	After	Joe St Sauver	Y/N
	#2. Content distribution networks such as Akamai, where "add, drop, change" #of servers are common activities to complement existing servers with #additional capacity, to load balance or location-adjust servers to meet #performance metrics (latency, for example, can be reduced by making servers #available that are fewer hops from the current most active locus of users #and by avoiding lower capacity or higher cost international/intercontinental		
	#transmission links).		
	auu		
	Some providers may also selectively return different IP addresses in response to DNS queries		

	from different audiences e.g., you might get German content if you're connecting from what appears to be a German IP address, or French content if you're connecting from what appears to be a French IP address.		
b.15			
	After	Joe St Sauver	Y/N
	#3. Organizations that provide channels for free speech, minority advocacies, #and activities, revolutionary thinking may use short TTLs and operate #fast-flux like networks to avoid detection.		
	add		
	Some members of the working group note that they haven't observed this.		
	Free speech organizations and activist entities may offer or use encrypted, non-attributable, or covert communication channels, such as PGP/Gnu Privacy Guard, remailers, steganographic methods, Tor/"onion routing," anonymous VPN services, etc., but an example of genuine fast flux hosting (including operation on involuntarily botted hosts) has not be identified to date.		
	Fast flux methods, when they've been observed in use, have been used to enable hosting of spamvertised or illegal web sites.		
	Those spamvertised and/or illegal web sites may be phishing web sites, or malware web dropping sites, or child porn sites, or warez sites, or carding sites, or whatever, but to date working group participants have not identified even a single case where political, religious or other dissident web sites have been found to be hosted on fast flux.		
	Dissident web sites don't need fast flux. They can simply purchase legitimate extraterritorial web hosting, so that even if one country won't allow their web site to be hosted, someone abroad typically will do so.		
	The sites which do end up on fastflux web hosting are those which are so far beyond the pale		

	that NO ONE will host them *anywhere* in the world. That category is generally limited to spammers and egregious types of content such as child pornography, phishing, malware, carding, etc.		
19. 1			
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are Internet users affected by fast flux hosting?	Introduction While most Internet users have never heard of fastflux hosting, a growing number of them are nonetheless directly affected by it.  Internet users provide both the raw material that fastflux hosting runs on (malware-compromised broadband-connected consumer PCs), while also serving as the target audience for the spamvertised web sites which fastflux enables.  Internet users are thus central to the entire fastflux problem, and unless it is handled appropriately, they are also the ones who may be subject to further restrictions and loss of Internet transparency.	Joe St. Sauver	Y/N
19.2			
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are Internet users affected by fast flux hosting?	_Malware,_Spam,_and_Bots_  To understand how consumer PCs came to be converted into fastflux nodes, we need to step back for a moment and consider the related problems of malware and spam.  Internet miscreants use malware viruses, worms, trojan horses, etc to efficiently gain control over large numbers of vulnerable networked consumer PCs. Those compromised systems, subject to remote manipulation by shadowy masters, are commonly known as "bots" or "zombies."	Joe St Sauver	Y/N

	Having obtained control over those compromised PCs, the miscreants can than use those bots as a base from which to search for additional vulnerable systems, as a platform for sniffing network traffic, as a source of network attack ("DDoS") traffic, or most commonly, to deliver spam directly to remote mail servers (so-called "direct-to-MX spamming").		
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are Internet users affected by fast flux hosting?	What_Are_Miscreants_to_Do_With_Compromised_Hosts_That_Can't_Be_Used_for_Spam?_  The Messaging Anti-Abuse Working Group, a consortium of leading international ISPs, has issued recommendations for managing port 25 traffic to defeat direct-to-MX spamming, see <a href="http://www.maawg.org/port25">http://www.maawg.org/port25</a> If traffic on port 25 is blocked through following those recommendations, as it now is at many ISPs worldwide, spam can no longer be sent directly to remote mail servers from those compromised PCs (although non-spamming normal mail users can still send regular mail).  When the ISPs control port 25, that leaves the shadowy "bot herders" with millions of	Joe St Sauver	Y/N
19.4	compromised systems which are now incapable of directly spamming remote mail servers.		
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are Internet users affected by fast flux hosting?	_Spammers_and_Other_Internet_Miscreants_Have_a_Hard_Time_Getting_Web_Hosting_ At the same time, spammers (and other miscreants) find themselves confronting a second orthogonal problem: it has become hard if not impossible for them to obtain and retain mainstream web hosting for illegal content.  While what's illegal will vary from jurisdiction to jurisdiction, there are some categories of content which are illegal virtually everywhere, including, among other things:  narcotics, anabolic steroids and other dangerous drugs distributed without a valid prescription child pornography viruses, trojan horses and other malware	Joe St Sauver	Y/N

19.5 Lines 365-379 list	stolen credit card information  phishing web sites  pirated intellectual property, including pirated software ("warez"), copyrighted music and movies, and trademarked consumer goods (most notably things such as premium watches, shoes, handbags, etc.)  In fact, many hosting companies specifically exclude hosting of any product or service (whether legal or not) which has been "spamvertised" (advertised via spam), because they recognize that to permit spamvertised products or services on their hosting service will commonly result in their address space getting listed on one or more anti-spam DNS block lists, such as those operated by Spamhaus [http://www.spamhaus.org/].  _Miscreants_Discover_One_Thing_They_CAN_Do_With_Non-pamable_Compromised_Hosts_	Joe St	Y/N
six of the questions that the working group was charged with addressing, including question 5.6, "How are Internet users affected by fast flux hosting?	With that for background, it is easy to imagine what happened next: spammers repurposed some of their "surplus inventory" of compromised-but-unspamable systems to provide "web hosting" for illegal or spamvertised content which they couldn't host elsewhere.	Sauver	
19.6			
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are	_Reverse_Proxies_Are_Used_to_Actually_Deploy_Fast_Flux_Hosting_Networks_  Spammers actually replicated all the hundreds or thousands of html files, images, databases and other bits and pieces of content and software making up a sophisticated web site on each of dozens or hundreds of fastflux hosts. That would be too complex, too error prone, too time consuming, and too easily detected.	Joe St Sauver	Y/N

Internet users affected by fast flux hosting?	Instead, spammers found that they could use "reverse proxy" software to accept web connections on the compromised consumer host, tunnelling that traffic back to their actual (hidden) backend master host. "nginx" is one product often used for that purpose, although it is also routinely used by regular web sites as well.  The compromised consumer PC then acts as if it were delivering web pages, but in reality it is just acting as a pipeline to a hidden master web server (or farm of servers) located elsewhere.  [insert suitable illustration here showing reverse proxy setup here]		
19.7			
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are Internet users affected by fast flux hosting?	_Use_of_Botted_PCs_Is_Non-Consensual_and_Surreptitious_  The owner/user of a compromised PC doesn't know that his or her PC is being used as part of a fast flux hosting network.  No one asks the owner of the compromised PC, "Do you have any objection if we use your computer to distribute stolen credit card numbers?" and no warning light goes off on the compromised PC saying "Hey, someone's serving stolen software from your system!"  Typically the owner of the PC *only* becomes aware that they have unwittingly become a participant in illegal online activity when:  antivirus software, or other security software, eventually detects the presence of malicious software on the system  someone complains to their ISP, and their ISP contacts the customer with the bad news that they're infected  the ISP disconnects the customer, blocks traffic to/from them, or plops the customer into a quarantine zone where all they have access to are clean up-related sites and tools  the user finds their system has become slow or unstable, and takes steps to figure out why,	Joe St Sauver	Y/N

19.8	the user find that they can no longer access some remote network resources because they've been blocked at those remote sites as a result of their infection, or the user is visited by law enforcement officials investigating the illegal activity that has been seen in conjunction with "the user's" connection.		
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are Internet users affected by fast flux hosting?	_Post_Fast_Flux_Infection_Cleanup_ Once the user discovers that they've been botted and used for fastflux purposes, they are then left with the unenviable chore of trying to get their compromised system disinfected.  Because of the complexity of cleaning many malware infections, and the substantial possibility that at least some lingering malware components may be missed during efforts at cleanup, most experts recommend formatting compromised systems and reinstalling them from scratch, however that can be a time consuming and laborious process, and one that may be practically impossible if the user lacks trustworthy backups or cannot find original media for some of the products they had been using.  The need to deal with this mess is the first tangible user impact of fastflux hosting, but one which only some unlucky Internet users experience.	Joe St Sauver	Y/N
19.9			
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are Internet users affected by fast flux hosting?	_One_Universal_Impact_of_Fast_Flux:_Spam_ The next effect of fastflux hosting is one which virtually all Internet users experience, and that's spam. Remember, fastflux hosting exists to host illegal content or spamvertised products or services. All of us receive spam, whether that's an occasional message that slips through otherwise efficient filters, or a steady deluge that may have caused some of us to abandon email altogether.  Without the ability to obtain reliable web hosting services, spammers are left with only a few categories of potential spam, such as stock pump-and-dump spam, where users don't need to	Joe St Sauver	Y/N

19.10 Lines 365-379 list	visit a spamvertised web site to purchase a product or service. Clearly spammers are powerfully motivated to find a takedown-resistant way to host their web sites, and that's what fastflux has given them.  With fastflux, if one compromised machnie is discovered and taken off line, another system will be ready to take over. It thus becomes very difficult to "completely take down" the spammer's "web hosting" unless you can:  identify and take down the back-end hidden master web server  take down the domain name that's being spamvertising, or  take down the name servers that the spamvertised domain relies on.  Fluxing_*Name_Servers*_As_Well_As_Web_Sites:_The_Rise_of_"Double_Flux"_	Joe St	Y/N
six of the questions that the working group was charged with addressing, including question 5.6, "How are	Spammers quickly recognized that the name servers were a weak point in their scheme, so they adapted by beginning to not just use compromised systems for web hosting, they also began to use those systems to do DNS for their domains.  A domain that does both its web hosting and which gets its DNS service via compromised	Sauver	
Internet users affected by fast flux hosting?	systems is normally referred to as a "double fastflux" or "doubleflux" domain.		
19.11			25.02
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are	Port_Blocks_Won't_Work_to_Curtail_Fast_Flux_Web_Hosting_  All of this malicious activity, taking place on systems that are not professionally administered, resulted in ISPs endeavoring to control these phenomena via the network. It is understandable why they were inclined to do so: blocking port 25 controlled the spewage of spam, even if it did nothing to fix the underlying condition of the infected host, so maybe something similar could be done to address fastflux and doubleflux abuse?	Joe St Sauver	Y/N

Internet users affected by fast flux hosting?	Unfortunately, unlike email where controlling port 25 is sufficient to control the emission of spam, when it comes to fastflux web pages, web pages can be served on *any* arbitrary port (e.g., to access a web server running on port 8088 instead of the default port 80, one might use a URL such <a href="http://www.example.com:8088/sample.html">http://www.example.com:8088/sample.html</a> ).		
19.12			
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are Internet users affected by fast flux hosting?	ISP_Efforts_to_Control_Fast_Flux_and_Double_Flux_Result_in_Collateral_Damage_  Blocking http traffic from consumer web pages thus often results in ISPs deploying more draconian solutions, such as banning all web servers from dynamic customer address space, or deploying potentially expensive deep packet inspection (DPI) appliances to identify fastflux or double flux traffic (at least until the spammers begin using SSL/TLS to defeat DPI.  The problem gets even more complex when double flux is involved. When name servers are routinely hosted on consumer systems, controlling that DNS traffic requires managing port 53 traffic, blocking external DNS queries coming in to the name server running on the compromised customer host, and typically also managing blocking or redirecting any DNS traffic coming from the local customer base, permitting it only to access the provider's own DNS recursive resolvers.  This loss of Internet transparency can keep customers from readily (and intentionally) using third party DNS servers (such as those offered to the Internet community by OpenDNS), and may also complicate or preclude things such as accessing access-limited information products delivered via DNS, such as some subscription DNS block lists.	Joe St Sauver	Y/N
19.13			
Lines 365-379 list six of the questions that the working group was charged with addressing, including question 5.6, "How are Internet users	Conclusion_ In conclusion, Internet users see their systems used without their permission by abusers who've set up fastflux nodes on them; they face the daunting task of cleaning up those compromised systems once they discover what's happened; they are the target of endless spam, spam that would be materially harder if fastflux hosting didn't exist; and they experience a loss of Internet transparency as ISPs strugle to control the fastflux and doubleflux problems on the network. The combination of those effects can result in Internet users having a	Joe St Sauver	Y/N

affected by fast flux hosting?	pretty bad experience, all thanks to the choice by some Internet miscreants to use fast flux and double flux techniques.		
<b>20.</b> Line 367 Question 5.3	Answering this question should be deferred until there is; a robust technical and process definition of "Fast Flux", there are reliable techniques to detect Fast Flux enhanced networks while avoiding false positives, there is reliable information as to the scope and penetration of Fast Flux networks and, there is reliable information as to the financial and non-financial impact of these networks.	Mike O'Connor	Y/N
21.			
Line 367 Question 5.3	In its Constituency Input Statement (attached to this report as a annex), the RyC provided detailed notes regarding the technical and policy options available to registry operators regarding fast-flux hosting. The RyC statement includes technical notes about how the DNS functions, the data available to registry operators, fast-flux detection methods, uses of short TTLs, and other pertinent items. The RyC's answers to question 3 at line 936 [THIS REFERENCE WILL HAVE TO BE UPDATED AS THE DOC GETS EDITED] and question 7 from 1008 to 1252 [THIS REFERENCE WILL HAVE TO BE UPDATED AS THE DOC GETS EDITED] are of interest.	Greg Aaron	Y/N
	<b>Rationale:</b> Rather than leaving question 5.3 blank, I suggest the following text, which points to some useful (and factual) technical info.		
22.			
Line 370 Question 5.4	Answering this question should be deferred until there is; a robust technical and process definition of "Fast Flux", there are reliable techniques to detect Fast Flux enhanced networks while avoiding false positives, there is reliable information as to the scope and penetration of Fast Flux networks and, there is reliable information as to the financial and non-financial impact of these networks.	Mike O'Connor	Y/N
23.			
Line 372 Question 5.5	Answering this question should be deferred until there is; a robust technical and process definition of "Fast Flux", there are reliable techniques to detect Fast Flux enhanced networks while avoiding false positives, there is reliable information as to the scope and penetration of Fast Flux networks and, there is reliable information as to the financial and non-financial impact of these networks.	Mike O'Connor	Y/N

24.			
Line 374 Question 5.6	Answering this question should be deferred until there is; a robust technical and process definition of "Fast Flux", there are reliable techniques to detect Fast Flux enhanced networks while avoiding false positives, there is reliable information as to the scope and penetration of Fast Flux networks and, there is reliable information as to the financial and non-financial impact of these networks.	Mike O'Connor	Y/N
25.			
Lines 398 - 416	Rationale: I'd like to see a little more in the "Information Sharing" section. Specifically something like saying that the publishing of the non-private information through DNS might be useful to assist in detecting and blocking spam that is promoting domains used in a fast flux fraud scheme. I think it's important to say why this information should be published through DNS.  Additionally it should be noted that the reason for using DNS rather than WHOIS is for high real time query speed for those who would say, "Why use DNS when WHOIS is already there."  Also - unless this already exists. Is there a way to determine the registrar of a domain through a DNS query? If there is I'd like to know it. If not then that is one of the fields I'd like to be able to look up through a DNS query.  You might also mention that this information might also be useful for abuse reporting so that those who detect a problem can alert those who can deal with the problem.	Mark Perkel	Y/N
26.			
Lines 402-408	Change "affiliated" to "contracted" and "affiliates" to "contracted parties"   Rationale: : a number of ccTLDs have MOUs with ICANN, and most ccTLDs are affiliated with ICANN via their participation in GAC and ICANN	Greg Aaron	Y
27.			
I would also propose adding	The DNS-based zone envisioned under this section need not be offered by ICANN itself, nor the registries or registrars. Rather, private entities, given bulk access to the required data, might	Joe St Sauver	Y/N

after line 411 text clarifying that	offer that data via DNS or another mechanism in the public interest. ICANN, the registries and the registrars need only provide bulk access to the required data already available through whois (albeit currently available only at ad hoc low query volume levels).		
28.			
5. A DNS-based system could be queried through automation rather than manually. Whois is a manual protocol and is not suitable for real time queries.	Whois is a protocol which, as routinely deployed, generally forbids automated queries, and hence is only suitable for ad hoc manual query volumes. DNS has demonstrated the ability to scale to extremely large automated query volumes in support of things like DNS block lists, and should not be require the same sort of a priori query traffic volume limits, although limits to control demonstrable abuse may still be needed from time to time.	Joe St Stauver	N
29.			
Footnote 5 states: 5. A DNS-based system could be	A DNS-based system could provide similar or additional data than WHOIS systems do, and at rates higher than many port 43 WHOIS servers currently allow.	Greg Aaron	Υ

queried through automation rather than manually. Whois is a manual protocol and is not suitable for real time	Rationale: WHOIS is not a manual protocol, and was in fact designed for real-time queries.		
queries.			
Line 429: The ideas for active engagement that were discussed by the WG included the following:	The ideas for active engagement that were discussed by the WG included the following; the group did not reach consensus on or endorse any of them:	Greg Aaron	Y/N
31.			
Line 446 – Add a bullet to the list of ideas	Allow the Internet community to mitigate fast-flux hosting in a way similar to how it addresses spam, phishing, pharming, malware, and other abuses that also take advantage of the DNS and Internet protocols."	Greg Aaron	Y/N
32.			
Line 456 Question 5.8	Answering this question should be deferred until there is; a robust technical and process definition of "Fast Flux", there are reliable techniques to detect Fast Flux enhanced networks while avoiding false positives, there is reliable information as to the scope and penetration of Fast Flux networks, there is reliable information as to the financial and non-financial impact of these networks, there has been an assessment of need (based on the above) and, the requirements have been defined for proposed solutions.	Mike O'Connor	Y/N
33.			
Line 460 Question 5.9	Answering this question should be deferred until there is; a robust technical and process definition of "Fast Flux", there are reliable techniques to detect Fast Flux enhanced networks while avoiding false positives, there is reliable information as to the scope and penetration of Fast Flux networks, there is reliable information as	Mike O'Connor	Y/N

	to the financial and non-financial impact of these networks, there has been an assessment of need (based on the above) and, the requirements have been defined for proposed solutions.		
34.			
Line 463 Question 5.10	Answering this question should be deferred until there is a robust technical and process definition of "Fast Flux".	Mike O'Connor	Y/N
Chapter 6 - Constitu	uency Statements – Lines 466 - 518	•	<u>'</u>
35.			
Line 484 - 4.1	Line 484 - 6.1 Constituency Views	Mike	Υ
Constituency Views	Line 512 - 6.2 Further Work Suggested by Constituencies	O'Connor	
Line 512 - 4.3			
Further Work	Rationale: Correct incorrect numbering		
Suggested by			
Constituencies			
35.1			
New version of			Y/N
chapter 6	6 Constituency Statements and other View Points		
incorporating proposals 36, 38, 39 and 40 (the	This section summarizes issues and aspects of fast flux reflected in the statements from the GNSO constituencies and individual Working Group members.		
proposed changes are underlined).	To date, two Constituency statements (Registry Constituency and Non-Commercial Users Constituency), one input document (from individual Registrar Constituency members) and one initial reaction (Intellectual Property Interests Constituency) have been received. These entities are abbreviated in the text as follows (in the order of submission of the constituency statements):		
	RyC - gTLD Registry Constituency IPC - Intellectual Property Interests Constituency NCUC - Non-Commercial Users Constituency Individual RC members – Individual Registrar Constituency members		
	Annex A of this report contains the full text of those constituency statements that have been		

submitted. These should be read in their entirety.

In addition, a number of individual statements have been submitted which can be found in Annex IV of the report.

While the contributions vary considerably as to themes covered and highlighted, the following section attempts to summarize key views on fast flux.

### 4.1 Constituency and Other Views

The Ryc, NCUC and a number of individual RC members all recognise that fast flux is being used by miscreants involved in online crime to evade detection, but at the same time question whether ICANN is the appropriate body to deal with this issue. All three emphasise that it is not in ICANN's remit to act as an extension of law enforcement or put registries or registrars in this position. At the same time, some members of the Working Group suggest that ICANN, the registries and registrars are not being asked to act as an extension of law enforcement, but rather to facilitate compliance with existing laws and regulation in those cases where ICANN, the registries and registrars are uniquely situated to do so.

In addition, the RyC, NCUC and a number of individual RC members are concerned that potential solutions for fast flux would prohibit current legitimate uses while at the same time online criminals would simply move on to another technique or method to avoid detection. The NCUC expresses specific concern in relation to the legitimate use of fast flux in facilitating anonymous speech. The RyC also points out that "the cessation of fast-flux could impede the creation of new and legitimate services on the internet". Furthermore, the RyC points out that any GNSO policy initiative would have very limited impact as it would "only be applicable to gTLD registries and registrars, while ccTLD domain names are also used for fast flux hosting, which compromise almost half of the domain names on the Internet". ICANN policy could then simply be circumvented by switching to ccTLD domain names. The counter argument from some members of the Working Group is that while the GNSO is not responsible for administrating ccTLD policy, by showing leadership in administration of gTLD domain policies (including policies dealing with fast flux). GNSO actions may indirectly influence the ccTLD

36.	policy development process.  The RyC, NCUC and a number of individual RC members all point to the lack of data and the absence of supporting evidence outlining the scope of fast flux which is a necessity in order to balance cost – benefits of any potential solutions. The RyC and a number of individual RC members specifically point to any lack of evidence that "fast flux hosting has materially impacted the inter-operability, technical reliability and/or operational stability of Registrar Services, Registry Services, the DNS, or the Internet". At least one participant in the Working Group notes that substantial data was offered to the Working Group, both with respect to fast flux usage, and the costs associated with malicious activity facilitated by fast flux techniques.  The RyC points out that some of the solutions discussed by the Working Group "are currently impossible, or would require significant revisions to DNS protocols, or would require significant upgrades in deployed resolver code". Contrary to that perspective, Working Group members have described how required solutions can be implemented using existing record types and the existing/deployed resolver code base, so that protocol changes and changes to installed software is not required. See for example: http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00085.html.  4.3 Further Work Suggested by Constituencies  The RyC and RC members emphasise the need for further data gathering and analysis before any further work is undertaken in this area. Both groups question though whether ICANN is the appropriate vehicle to take this discussion further.		
Addition following	Some members of the working group suggest that ICANN/the registries/the registrars are not	Joe St	Y/N
lines 486-489:  "The Ryc, NCUC and RC members all	being asked to act as an extension of law enforcement, but rather are merely being asked to facilitate compliance with existing laws and regulation when ICANN/the registries/the registrars are uniquely situated to do so.	Sauver	1/14

recognise that fast flux is being used by miscreantsinvolved in online crime to evade detection, but at the same time question whether ICANN is the appropriate body to deal with this issue. All three emphasize that it is not in ICANN's remit to act as an extension of law enforcement or put registries or registrars in this position."	Rationale: Alternatively, if folks believe that the constituency statements should not be subject to comment, I'd be okay with the omission of the section 6 recap/summary, allowing the constituency statements to just stand on their own, unaltered/uncommented, as appendicies.		
37.		0	V/AI
Line 492 - Replace: "simply move on to	simply move on to another technique or method, or would change their implementations, to avoid detection or mitigation efforts.	Greg Aaron	Y/N
another technique		Adion	
or method to avoid	Rationale:		
detection"			
38.			
Addition following	The rejoinder from some members of the working group is that while GNSO is not responsible	Joe St	Y/N
Lines 495-499: "Furthermore, the	for administering ccTLD policy, by showing leadership in administration of gTLD domains policies (including policies dealing with fastflux), GNSO actions may indirectly influence the	Sauver	
RyC points out that	ccTLD policy development process.		
any GNSO policy			
initiative would have	Rationale: Alternatively, if folks believe that the constituency statements should		
very limited impact	not be subject to comment, I'd be okay with the omission of the section		

as it would "only be applicable to gTLD registries and registrars, while ccTLD domain names are also used for fast flux hosting, which compromise almost half of the domain names on the Internet". ICANN policy could then simply be circumvented by switching to ccTLD domain names."	6 recap/summary, allowing the constituency statements to just stand on their own, unaltered/uncommented, as appendicies.		
<b>39.</b> Addition following	At least one participant in the working group notes that substantial data was offered to the	Joe St	Y/N
lines 501-503: "The RyC, NCUC and RC members all point to the lack of data and the absence of supporting evidence outlining the scope of fast flux which is a necessity in order to balance cost benefit of any potential solutions."	working group, both with respect to fast flux usage, and the costs associated with malicious activity facilitated by fast flux techniques.	Sauver	

40.			
Addition following lines 508-510: "The RyC points out that some of the solutions discussed by the Working Group "are currently impossible, or would require significant revisions to DNS protocols, or would require significant upgrades in deployed resolver code."	"Contrary to that perspective, working group members have described how required solutions can be implemented using existing record types and the existing/deployed resolver code base, so that protocol changes and changes to installed software is not required. See, for example: <a "="" href="http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00085.html">http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00085.html</a> "  ***Rationale: Alternatively, if folks believe that the constituency statements should not be subject to comment, I'd be okay with the omission of the section 6 recap/summary, allowing the constituency statements to just stand on their own, unaltered/uncommented, as appendices.  **Additional comment received by Greg Aaron:** Note that the RyC said "some" solutions.  Some of the problematic solutions that were suggested included:  * limiting TTL lengths (short TTLs are explicitly allowed by the DNS RFCs)  * making registries monitor flux (they can't see single-flux in the registry, for example)  * There was implication in the Issues Paper that registry operators might increase the TTL on the delegation RRset in order to "thwart fast flux hosting". Experimentation would be required to confirm this, but as far as the DNS protocol standards are concerned that is not, in fact, a viable approach. Any long TTL specified (for example) in a TLD zone in the NS set for a domain would be overwritten in resolvers' caches unless resolver code is changed.  So Joe, I guess the sticky parts are:  A. "Contrary to that perspective" is not needed, since it's not contrary, and  B. I don't think there's consensus that using TXT records is a "required solution."	Joe St Sauver	Y/N
	ges – Lines 519 – 594		
41.		1 0	37/51
Lines 567-572 on PDF page 24 reads:	Rationale: Following that text, I would request that we add a pointer to the Affilias Abuse Funnel Request document mentioned by Greg Aaron at	Joe St Sauver	Y/N
"b. Misconceptions about the scope of a	http://forum.icann.org/lists/gnso-ff-pdp-may08/msg00285.html as an example of how at least one TLD has successfully addressed *precisely*		

PDP and remit of ICANN	the issue our WG faced.		
	Somehow in just two pages Affilias managed to (a) explain why abusive use of domain names is an important issue, (b) define fast flux (see pp. 2 of www.icann.org/en/registries/rsep/afilias-abuse-funnel-request-rev-03jul08.pdf) and (c) forbid it unless usage has received prior permission, and (d) they even described what can/should be done (see the last two paragraphs of that page). Seems like the whole package to me.		
	If nothing else, one possible solution would be to adopt the Affilias abuse funnel request as a foundation or model for moving forward with the gTLD fastflux discussion.		
	Additional comment received by Greg Aaron:		
	Speaking as one responsible for the Afilias (one "f") policy:		
	Afilias is a private actor that is acting within a set of contractual obligations and limitations. Not all parties are similarly situated. Also, Afilias acted in this fashion in a volunteer fashion, and proposed a terms of service that it was right for it. However, there is not a one-size-fits-all solution that should be forced upon parties. One thing some parties are concerned about is being forced by ICANN to do things in a certain way. ICANN is not in a good position to dictate policies, procedures, and associated costs of this nature.		
Chapter 8 – Conclus	sions and Possible Next Steps – Lines 595 - 742		
Proposed text for section 8.1 – lines 597-609	During the study of fast flux hosting, the working group quickly came to appreciate that the subject area that originally formed the basis of the study had changed rapidly in the from the time of publication of the SSAC report that stimulated GNSO interest to the issuance of the PDP. Flux hosting, flux techniques and flux facilitated attacks continued to evolve even during the WG's study period. This section attempts to draw conclusions from a study that can in some	Dave Piscitello	Y/N

respect be characterized as having placed the WG in the losing end of a race condition: simply put, the WG was at a disadvantage having been assigned the task of studying a moving target.

#### 8.1 Conclusions

Fast flux hosting has numerous applications. Some experts have focused on the applications of fast flux hosting that are self-beneficial but publicly detrimental and consider it to be an effective technique for keeping fraudulent sites active on the Internet for the longest period of time, and it requires domain registrations as a component for success. At the same time, a number of many of the characteristics that experts ascribe to fast flux hosting have been identified as self-beneficial without being harmful to others, or indeed, both self- and publicly beneficial. In these latter applications, the goals of fast flux hosting are to make networks survivable or highly reliable, but the motives are quite different.

Gaining a common appreciation and broad understanding of the motivations behind the employment of fast flux or adaptive networking techniques proved to be a particularly thorny problem for the WG. Attempts to associate an *intent* other than criminal and characterizing fast flux hosting as legitimate or illegal, good or bad, stimulated considerable debate, as such labels are highly subjective in certain situations.

Study by members of the WG also revealed that flux hosting is necessarily, accurately characterized as "fast flux" but more generally, that flux hosting encompasses several variations and adaptations of event-sensitive, responsive, or *volatile* networking techniques.

The WG studied many of the methods of detecting fast flux activities and thwarting fast flux hosting required participation and intervention. The WG also studied whether certain data could be monitored, collected, and made available by various parties (e.g., registries, registrars, and ISPs) to facilitate detection and intervention in circumstances where fast flux hosting was publicly detrimental. These studies merit further attention, particularly in areas where an unacceptable level of false positives would prove detrimental to registrants affected by intervention and where measures are needed to ensure that parties reporting fast flux activity are provably trustworthy.

40	The WG also acknowledges that fast flux and similar techniques are merely components in the larger issue of internet fraud and abuse. The techniques described in this report (and others yet to be revealed) are only part of a vast and constantly evolving toolkit for attackers: none of the techniques are necessary to the degree that mitigating any one would eliminate Internet fraud and abuse. Every attack that is enhanced by the use of one or more fast flux techniques could be pursued without them, possibly at higher cost or effort for the attacker.  These various and highly interrelated issues must all be taken into account in any potential policy development process and/or next steps. Careful consideration will need to be given as to which role ICANN can and should play in this process.		
43.		_	
Addition following line 611	Placeholder	Dave Piscitello	Y/N
44.			
Lines 628-630	Placeholder Rationale: - once we sort out S1, S2 through S4 must be presented in the same level of detail or we prejudice the choice by providing too little information for comparing the options.	Dave Piscitello	Y/N

45.			
Lines 632-649	Placeholder	Dave Piscitello	Y/N
46.			
Line 636: Develop algorithms that can be used to detect the "problem" with safeguards to minimize false positives	Rationale: I have a question about "develop algorithms." I question whether ICANN is the right place to develop such algorithms or specific technical implementations. ICANN WGs are not designed to do engineering work, and ICANN doesn't usually commission or fund such engineering work it sets policy or requirements. (ICANN has done engineering studies and tests when it had a direct relation to ICANN's narrow technical mandate an example being the IDN TLDs test-bed.)	Greg Aaron	Y/N
47.			
Line 665 and 667 (Options S3 and S4)	Delete options S3 and S4	Greg Aaron	Y/N
48.			
Line 673+	Placeholder Rationale: - Why is SSAC excluded from the list of stakeholders?	Dave Piscitello	Y/N
49.			
Line 666+	Placeholder	Dave	Y/N

	Rationale: - I think there is a third option that is "broader than fast flux and smaller than (all) fraud and abuse". We have talked about slow flux, double flux, and characteristics that have less to do with TTL values and more to do with other network attributes that make the network "volatile" We should include this option and it should fall within GNSO's remit.	Piscitello	
50.			
Line 695+	Placeholder  Rationale: I don't think we have discussed approaches enough to make the claims included in this section. I think "weak rough consensus" is an impossible term to parse and object to notes making such claims without some roll call or recorded vote.	Dave Piscitello	Y/N
51.			
Line 710	Placeholder Rationale: Please provide the roll call or vote that corroborates the claim that the group is evenly divided or remove this.	Dave Piscitello	Y/N
52.			
Line 719	Placeholder Rationale: This can be rephrased as a question to the GNSO and ICANN board	Dave Piscitello	Y/N
Annex III - Fast Flux	x Case Studies – Lines 1650 - 1657		
53.			
Insert for placeholder on line 1655	Executive Summary: Researchers have identified metrics useful for classifying domains as fastflux. However, Registrars and Registries may be reticent to rely solely on such research-based classifiers. This reticence is understandable given the risks which registrars and registries assume when they cancel a domain. Further, experiential misclassification (false-positive and false-negative) rates may differ significantly from those obtained using research data. For example, fastflux operators may adapt their practices in order to avoid detection or may attempt to exploit registrants to unwitting allow the fastflux operators control of their domains. It is the opinion of this author that investigative-protocols need to be in place in order to both strengthen the confidence of domain classification metrics and to gain understanding of the true purpose of domains identified as fastflux domains. This case demonstrates highlights	Randy Vaughn	

54.	those opinions by a detailed study of a domain which upon initial inspection provided only weak evidence of being a fastflux domain. Additional studies added support to the fastflux classification of this domain and had the unexpected side-effect of uncovering a sizable multipurposed fasflux network.  Link to complete study: <a href="https://st.icann.org/pdp-wg-ff/index.cgi?randy-vaughn-s-case">https://st.icann.org/pdp-wg-ff/index.cgi?randy-vaughn-s-case</a>		
Addition to Annex III	http://fluver.leger.dice.upimi.it/_fluver/oummenv.html	Rod	Y/N
	http://fluxor.laser.dico.unimi.it/~fluxor/summary.html  My understanding is that their detection/qualification is mostly based on spam traps and reporting from individuals. This averages to a little over 160 FFLUX domains per day through the 25th of August detected in their system.	Rasmuss en	1/N
Annex IV – Individua	al Statements		
55.			
New annex to be created	Things Learned, Knobs Not Turned - Document provided on 8 September 2008  gnso-ff - Eric Brunner-Williams stateme	Erik Brunner- Williams	
56.			
New annex to be created	Charter observations by the Chair (document to be provided)	Mike O'Connor	
57.			
New annex to be created	Issues with the Charter – Document provided on 16 September 2008  Christian Curtis - Charter Issues.doc	Christian Curtis	
58.			
New annex to be created	How to defeat the use of Fast Flux networks used for Fraud - <a href="http://wiki.junkemailfilter.com/index.php/Fast">http://wiki.junkemailfilter.com/index.php/Fast</a> Flux	Mark Perkel	